

Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 SSO-00 INRE-00 NSCE-00 ICAE-00
AID-05 CEA-01 CIAE-00 COME-00 EB-08 EA-10 FRB-03
INR-10 IO-13 NEA-11 NSAE-00 OPIC-03 SP-02 TRSE-00
LAB-04 SIL-01 AGRE-00 OMB-01 SS-15 OIC-02 STR-07
DOE-15 SOE-02 DOEE-00 OES-07 /133 W
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O 021614Z JUN 78
FM AMEMBASSY PARIS
TO SECSTATE WASHDC IMMEDIATE 2511

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PASS EUR/RPE FOR MCLEAN

E.O. 11652: N/A
TAGS: EGEN, OECD, EAID, ENRG
SUBJECT: OECD MINISTERIAL PREPARATIONS: RELATIONS
WITH DEVELOPING COUNTRIES

REF: STATE 138246

1. SUMMARY: AT HEADS OF DEL DISCUSSION JUNE 1,
PRELIMINARY REACTION OF MOST SPOKESMEN WAS THAT
1ST REVISION OF C(78)90 IS DECIDED IMPROVEMENT
OVER ORIGINAL. MANY DELS ARE PREPARED TO GO ALONG
WITH IT ESSENTIALLY AS IT NOW STANDS. US MADE
POINTS IN REFTEL AND PROMISED COMMENTS ON 1ST REVISION
SHORTLY. SECRETARIAT REACTION, GIVEN BELOW, IS
NEGATIVE TO MAJOR REDRAFTING AND TO DELETION OF
ENTIRE ENERGY SECTION. ACTION REQUESTED: DEPARTMENT
COMMENTS ON ISSUES SECTION OF REVISION (PARTICULARLY
PARA 39 ON ENERGY) AND ANNOTATED AGENDA FOR SUBMISSION
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TO SECRETARIAT. IN ADDITION WE RECOMMEND SECRETARY
VANCE'S STATEMENT ADDRESS THESE ISSUES, WHICH WILL
BE UP FOR DISCUSSION MOST OF FIRST DAY OF MINIS-
TERIAL AND CONCLUSIONS ON WHICH ARE TO SOME
EXTENT LIKELY TO BE INCORPORATED IN MINISTERS'
COMMUNIQUE.
END SUMMARY.

2. 1ST REVISION OF C(78)90 WAS ISSUED ONLY MAY 31 SO ONLY CLOSE-BY EUROPEAN DELS HAD GUIDANCE FROM CAPITALS. UK, DENMARK, BELGIUM, SWEDEN, SWITZERLAND, AUSTRIA, AND FRG ALL INDICATED THEY FOUND IT A SIGNIFICANT IMPROVEMENT OVER ORIGINAL DRAFT AND IN GENERAL ARE ABLE TO GO ALONG WITH IT. US DEL SUGGESTED PAPER MIGHT BE REDRAFTED ALONG LINES INDICATED IN REFTEL, NOTING HOWEVER THAT WASHINGTON HAD NOT YET RECEIVED 1ST REVISION AND PROMISING FURTHER COMMENTS SOONEST. (SECRETARIAT HAD INFORMED US SINCE MEETING THAT THEY ARE NOT WILLING TO CHANGE BASIC APPROACH IN PAPER OR UNDERTAKE TOTAL REDRAFT.)

3. INVESTMENT IN LDC'S: MOST OF DEBATE WAS DEVOTED TO INVESTMENT SECTION (CHAPTER V). DUTCH WISHED TO SEE MORE EMPHASIS ON ODA IN THIS SECTION, BUT RECEIVED NO SUPPORT. SEVERAL DELS (SWEDEN, EC COMMISSION, CANADA, AUSTRIA) QUESTIONED DESIRABILITY OF FOCUSING INVESTMENT CONCEPT ON SECTORS OF FOOD, ENERGY, AND RAW MATERIALS AND RELATED INFRASTRUCTURE. DUTCH AND AUSTRIANS URGED EARLY CONSULTATIONS WITH G-77 ON THE IDEA. UK, CANADA, AND US STRESSED THAT THIS WAS A NEW INITIATIVE AND NOT REALLY READY FOR DECISIONS OR APPROVAL BY MINISTERS. THEY SUGGESTED TERMS "PROPOSAL" AND "PROGRAM" DENOTED A TOO ADVANCED LIMITED OFFICIAL USE

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STAGE OF DEVELOPMENT AND THOUGHT "NEW INITIATIVE" WAS MORE APPROPRIATE DESCRIPTION (SEE PARIS 17356 FOR REPORT OF SIMILAR POINTS MADE RE THIS ITEM ON ANNOTATED AGENDA).

4. SECRETARY GENERAL VAN LENNEP RESPONDED TO COMMENTS BY STRESSING THAT OBJECTIVE WAS NOT MERELY TO STEP UP

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INVESTMENT IN LDC'S BUT TO BETTER MANAGE GLOBAL INTER-DEPENDENCE AND CONTRIBUTE TO NEEDED STRUCTURAL CHANGE IN SECTORS WHERE NORTH AND SOUTH HAVE CLEAR MUTUAL INTERESTS. ENERGY, FOOD, AND RAW MATERIALS WERE SECTORS WHERE THIS APPROACH MADE SENSE. WITH RESPECT TO CONSULTATIONS WITH LDC'S, VAN LENNEP SUGGESTED IMPORTANT THING WAS TO HAVE A PROGRAM FIRST.

5. ENERGY: CANADIAN DEL EXPRESSED DOUBTS ABOUT ADVISABILITY OF LAST SENTENCE OF PARA 39 ON ENERGY, WHICH HE THOUGHT IMPLIED NEW OECD INITIATIVE VIS-A-VIS LDC'S ON GLOBAL ENERGY CONSULTATIONS. HE NOTED IEA WAS NOT THINKING ALONG THESE LINES AT MOMENT. US DEL, IN ACCORDANCE WITH REFTEL, SUGGESTED ENERGY PARAGRAPHS BE DROPPED ENTIRELY.

6. MISSION HAS DISCUSSED ENERGY ISSUE WITH SECRETARIAT. THEY HAVE ARGUED THAT IT WOULD BE INAPPROPRIATE TO DROP ALL REFERENCE TO ENERGY SINCE IT IS AN INTEGRAL PART OF N/S RELATIONS. MOREOVER,
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SECRETARIAT (INCLUDING IEA STAFF) CONSIDER IT DESIRABLE TO COVER MOST ELEMENTS OF OCTOBER IEA MINISTERIAL COMMUNIQUE IN THIS AND OTHER MINISTERIAL PAPER, IN PART IN ORDER TO WRAP FRENCH AND OTHER NON-IEA COUNTRIES INTO THAT APPROACH. IN RESPONSE TO CANADIAN AND SUBSEQUENT US ARGUMENT THAT FINAL SENTENCE OF PARA 39 GOES BEYOND IEA POSITIONS IN SUGGESTING ACTIVE POSTURES
VIS-A-VIS GLOBAL ENERGY CONSULTATIONS, SECRETARIAT HAS AGREED TO DROP THAT SENTENCE. SECRETARIAT WOULD PREFER TO RETAIN LESS ACTION-ORIENTED PARAS 2L-23

(WHICH INSPIRED LARGELY BY CIEC COMMUNIQUE) AS DRAFTED. HOWEVER, WE MAY BE ABLE TO SECURE AGREEMENT TO WATERING DOWN REFERENCES TO DESIRABILITY OF CONSULTATIONS ON MANAGEMENT OF ENERGY INTERDEPENDENCE, PERHAPS THROUGH ELIMINATION OF WORDS "THROUGH DISCUSSION" IN FOURTH SENTENCE OF PARA 23.

7. OVERVIEW MECHANISM: US MADE POINT IN PARA 4 OF REFTEL ON DESIRABILITY OF REFERENCE TO COW, AND SECRETARIAT AGREED TO INCORPORATE THIS IN PAPER.

8. COMMENT AND ACTION REQUESTED: SECRETARIAT WILL BE TAKING US AND OTHERS COMMENTS INTO ACCOUNT IN PREPARING NEXT (AND PERSUMABLY FINAL) REDRAFT OF C(78)90, WHICH WILL GO FORWARD ON THE SECRETARY GENERAL'S OWN AUTHORITY. KEEPING IN MIND THAT PAPER IS DESIGNED TO STIMULATE DISCUSSION AMONG MINISTERS, AND THAT OTHER DELS HAVE FEW PROBLEMS, WE RECOMMEND US NOT PURSUE ITS CRITICISM OF PAPER'S ANALYTICAL FRAMEWORK (TO WHICH UNDERSECRETARY COOPER GAVE BROAD APPROVAL AT XCSS) OR MAJOR REDRAFTING/ DELETIONS. RATHER DEPT. SHOULD REVIEW ISSUES SECTION LIMITED OFFICIAL USE

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OF REVISED PAPER (PARIS 17210), INCLUDING FURTHER REVISED ENERGY PARAGRAPH (PARIS 17390), AND RELATED PARAS IN ANNOTATED AGENDA (PARIS 17240) FOR SUBSTANTIVE ISSUES AND PROVIDE MISSION WITH COMMENTS WE CAN GIVE TO SECRETARIAT.

9. MORE IMPORTANTLY, WE RECOMMEND THAT SECRETARY VANCE'S STATEMENT ON OPENING DAY ADDRESS THE ISSUES RAISED IN C(78)90 AND THE ANNOTATED AGENDA. THESE ARE INTENDED TO FORM A BASIS FOR MINISTERS' DISCUSSIONS AND ANY CONCLUSIONS REACHED ON THEM MAY, DEPENDING ON THE ADVISABILITY OF MAKING THEM PUBLIC, BE INCORPORATED IN THE MINISTERIAL COMMUNIQUE.

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